

# Sustainable Municipal Solid Waste Management of Bhopal City

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## Abstract:

*The goal of sustainable management of municipal solid waste (MSW), integrated planning required by financial support to control the situation. Life cycle assessment, categorisation, recycling of wastes and proper landfilling are required.*

## Key words :

Landfill, municipal solid waste, sustainable development.

## Introduction

Disposal of solid waste is a growing environmental problem. Municipal solid waste (MSW) includes degradable (paper, textiles, food waste, straw and yard waste), partially degradable (wood, disposable napkins and sludge, sanitary residues) and non-degradable materials (leather, plastics, rubbers, metals, glass, ash from fuel burning like coal, briquettes or woods, dust and electronic waste) (Herat 2009; Jha *et al.* 2007; Tchobanoglous *et al.* 1993). MSW management is a complex issue due to changing lifestyle of people, rapid urbanization, and under-estimated contributors and stakeholders (Contreras *et al.* 2008; Da Zhu *et al.* 2008). Municipal bodies in low-income group of cities dispose MSW in low lying areas in the outskirts of the city and fill these areas one after the other haphazardly due to limited knowledge and awareness regarding contamination, waste reduction techniques and other aspects of MSW management (Da Zhu *et al.* 2008; Sharholly *et al.* 2008). We have attempted in this article to examine traditional practices of MSW management, constraints towards achieving sustainable MSW management in low-income group of cities and their remedial measures.

## Municipal solid waste management

MSW management encompasses planning, engineering, organization, administration, financial and legal aspects of activities associated with generation, growth, storage, collection, transport, processing and disposal in an environmentally compatible manner adopting principles of economy, aesthetics.

In low-income group of cities, the existing practices of MSW management and their planning are based on projection of population and per capita waste generation based on sample survey (Khatib *et al.* 2007; MOEF 2006; Shimura *et al.* 2001; Upadhyay *et al.* 2005). Comprehensive survey in winter, summer and rainy seasons for each generation source is unavailable. The seasonal variation in MSW generation is due to the fact that more biomass is burnt in winter, more scattering of MSW takes place in summer and more water soluble organic matters find way in gutters during rainy

season. MSW generation also rises during festive seasons that require temporary control measures. Stakeholders of MSW generation and management need to be considered on case-to-case basis as MSW management issues are specific and localized. The first group of stakeholders is MSW generators like households, institutional areas, different groups of businesses; floating populations; health care services; etc. Second group of stakeholders are informal rag pickers and their vendors as well as the people who collect food wastes for their animals from households or the animals roaming around the city roads for waste food materials. Third group of stakeholders are organized bodies including municipal authorities, formal sorting activities, processors of degradable and nondegradable materials and the disposal management bodies (Sekher 2001; Taylor 1999).

Bhopal produces about 295650 MT of municipal waste every year. Municipal bodies spend approximately Rs. 1877.55 per ton for solid waste management. About 60 - 70 % of this amount is spent on collection, 20 - 30 % on transportation and less than 5 % on final disposal.

Larger funds are diverted to larger cities perhaps due to quantum of waste clubbed with prosperity. Within a city, the most sufferers are low income group people as municipal authorities allocate their limited resources to the richer areas of higher tax yields (Boadi & Kuitunen 2002; Vidanaarachchi *et al.* 2006). Generally, wealthy residents use part of their income to avoid direct exposure to the environmental problems close to their home and working place (Sarkhel & Banerjee 2009; Vidanaarachchi *et al.* 2006). Thus environmental problems at the household or neighbourhood level may recede but citywide environmental degradation either remains the same or increases. Streets are usually dirty especially near commercial centres (Sarkhel & Banerjee 2009), because the shops open in day time after street sweeping and put their sweepings on streets especially along the road.

### **Criteria**

Criteria Indicates the elements, which identify and analyze even those elements which do not have individual direct influence on MSW management (Goran *et al.* 2008; Humphreys *et al.* 2003; Ristic 2005; Sahely *et al.* 2005). Criteria indicators of MSW management need to be identified and addressed in each city in areas such as public health, environmental scenario, cost to the society, social aspects relating to poor residents, etc. These elements help to assess and identify gray areas of present MSW management practices and formulate future measures to combat challenges and to achieve sustainable solid waste management.

### **MSW management system**

Traditional system evolved to manage rural and dispersed populations have been applied to urban MSW management. This system is insufficient to tackle densely populated areas and requires better infrastructure and skill and incorporation of all major steps of management. Primary collection of MSW and its transfer to community bin or self disposal, care of transfer station, secondary collection and transport to the waste disposal site; waste reduction and disposal in designated dumping grounds is a generalized approach (Tschobanoglous *et al.* 1993). Quantum and complexity of MSW management in urban area in post economic boom period, after the year 1990, are changed (Bogner *et al.* 2007) however, municipalities have not been strengthened correspondingly. A dearth of well-defined study exists leading to primary data inadequacy. MSW records of different sources also have data mismatch and larger uncertainties, emphasizing the need of comprehensive survey with precision (Bogner *et al.* 2007). Therefore, improvement is required in demarcating elements of MSW system and their influence potential.

### **Generation and storage of MSW**

A large number of developing countries and their cities depend on nationally projected data for formulating MSW management strategy. For example, the future management strategy. In Bhopal city, the quantity of waste is projected based mainly on number of trips of vehicles used to transport waste or their fuel consumption. Quantitative and qualitative data seem misleading and add large uncertainties at country level and under-estimation of impacts in and around the city. Sometimes even in a single year different sources reported broadly same composition having different quantum. This is due to uneven distribution of survey area, statistical limitations and studies based on previous reported data due to poor records with local bodies (Bogner *et al.* 2007). It is estimated that solid waste generated in small, medium and

large cities and towns in India is about 0.1 kg, 0.3 - 0.4 kg and 0.5 kg capita-1 day-1, respectively (Sharholy *et al.* 2008). The per capita generation even reaches to 1.0 kg capita-1 day-1 in high income households in metros of developing countries especially India (World Bank 1999). According to a World Bank report, urban Asia produced about 760,000 tonnes or 2.7 million m<sup>3</sup> MSW per day in the year 1998-1999, and in 2025 this will increase to 1.8 million tonnes or 5.2 million m<sup>3</sup> per day (World Bank 1999). These estimates are somewhat conservative and the real values may be more than double of this amount. Pressure on landfills is going to be very high in future and recycling and reuse is now the need of MSW management strategy. Collection efficiency of wastes is a tool for knowing the MSW management status. Generally collection points are open and unattended for a day or more and are clubbed with poor collection efficiency which is even less than 50 % in low income cities (Shimura *et al.* 2001). Besides vectors, stray animals pass contamination to human chain via milk and meat. Spray of disinfectants and daily collection in covered tippers and dumpers are required. Source sorting of recyclables and two covered compartments are needed at collection points for recyclable and compostable waste in case of failure of prompt waste removal. Bio-degradable fraction is high in MSW of low-income areas due to the lifestyle of inhabitants (IPCC 2006; World Bank 1999). High biodegradable fraction in tropical climatic condition warrants frequent collection and removal of refuse from the collection point (Jha *et al.* 2007) as most of the low income cities fall within this climatic regime of Asia and Africa.

### **Reuse and recycling at the source**

Sorting and recycling at generation source initiated at various places are encouraging activity. However, this is mainly done for valuable materials. Most recycling in low-income countries is by informal sectors for livelihood and import of material for recycling. However, in high-income countries, recycling technology is intensive and organized for long term market interest (Lavee 2007). Informal rag picking is prominent and is not only limited to rag pickers but also at source by lowest grade municipal workers for extra income (Zia & Devdas 2008; Vidanaarachchi *et al.* 2006). Sorting at collection points should be discouraged to avoid litter and contamination spread. Moreover waste picking is born out of desperation and has low social acceptance and hence cannot be a sustainable solution. Two bin systems can support the formal way of sorting of materials and commercialization rather than fugitive rag picking where wastes are even burnt to get easy detection of metals, polluting thus the environment. Rag pickers should be organized and either diverted to dumping ground or to transfer station till alternate income option is worked out.

Flow of recyclable materials to market should be regulated with fixed pricing to encourage adequate sorting as opportunity in recycling is high. For example, in India, the plastic demand growth is about 22 % per annum having present consumption rate of about 2 kg capita-1 yr-1 against Asian average of about 10 kg. India recycles about 29 % of its waste paper against global average of 36 %. The recovery rate is about 14 % against global average of 37% (Upadhyay *et al.* 2005). Waste recycling rate is 10 - 15 % of apparent consumption in low-income countries against 30 to 75 % in OECD countries (OECD 2002).

Composting is a feasible option when degradable and non-degradable wastes are handled separately (Sharholly *et al.* 2008; Slater & Frederickson 2001). High biodegradable fraction in low and medium income group countries and cities specifically from households, temples, vegetable market, etc. make composting viable. In low income countries, composting is rarely done whereas in developed countries it is a popular tool at backyard and large facilities (Elango *et al.* 2009). Under aerobic process, organic portion of the waste is decomposed and compost having high N, P, K values and C/N ratio is produced (Sharholly *et al.* 2008; Shiralipour *et al.* 1992). The biodegradable materials are source of methane and hence harnessing of energy at landfill is also possible. Electronic waste is increasing that requires proper dismantling, resource recovery and sanitary landfilling due to hazardous constituents.

### **Disposal/ dumping**

MSW disposal sites are generally selected on the basis of their closeness to the collection areas. In Bhopal, machines are generally used for MSW leveling and not compaction. Majority of MSW disposal sites in developing countries especially in Asia and Africa are open dumping ground where insufficient or no cover soil is provided (Jha *et al.* 2007; Kurian 2002). In India, 70 - 90 % of landfilling is open dumping (Kurian 2002) and several of Class II and Class III cities have only option of illegal dumping in the absence of facility. Such dumping grounds have poor or no foundation, liners, leveling, cover soil, leachate management, leak detection, gas collection and treatment facility and designated lifetime of dumping ground (Fadel *et al.* 1997). These types of dumping ground are not sustainable landfills. In high income society of low income group of cities the lifestyle and resource use is comparable to the developed countries (Kim *et al.* 2004), which indicates that quantity and complexity of MSW will continue to increase in future. Waste disposal methods, incineration or landfilling have advantages and disadvantages from waste management perspective, but the choice of management methods have important implication on

public, environment and climate (Finnveden *et al.* 1995; Hubbard *et al.* 2005; Jha *et al.* 2007; Kumar *et al.* 2004).

### **Sustainable MSW management**

Sustainable MSW management requires rich understanding of waste streams, material balance and flow along with the proper knowledge and willingness of the stakeholders (Vidanaarachchi *et al.* 2006). Some of the concepts that need incorporation are discussed below:

### **Life cycle assessment**

Life cycle assessment (LCA) is an objective process to evaluate the environmental burdens associated with a product, process or activity, by identifying and quantifying energy and materials used and waste released to the environment, and to evaluate and implement opportunities to effect environmental improvements.

LCA methodology could be applied to assist decision makers in waste management. This requires waste management activities to be defined as generic unit operations independent of the specific characteristics of the waste processed which can be used to find material flow and material balance of the specific system to identify the burdens independent of the waste (Barton *et al.* 1996). LCA can be helpful in identifying options for waste reduction and resource recovery in all types of waste.

### **Characterization of waste stream**

Characterization of waste stream can help to find out the suitable strategy for waste recycling, reduction, elemental flow, waste to energy plan, composting, volume reduction, required void space, etc. Chemical and physical properties at generation source, transfer stations and disposal sites can significantly change due to poor management practices (IPCC 2006). Material balance may identify where material gets detached from the main stream. This is relatively smaller option than life cycle assessment but can identify the gap areas in various steps.

### **Capacity building**

Capacity building is enabling the stakeholders with awareness, skill, education and research to tackle any crisis in the target area (World Bank 1999). Institutional framework involving municipal authorities, administration, corporate bodies, nongovernment organizations (NGO) and educational institutes, is necessary. Government and administration should pay attention to environmentally sustainable landfilling, skilled nodal agency and supportive functionaries (World Bank 2000), awareness, polluters pay principle,

practice of waste minimization, prevention of malfunctioning and investigating the gap areas. Corporate bodies may contribute in recycling, waste to energy plan and advancement of existing MSW management. Private party participation can ensure better services, efficient operation and maintenance for better management of prevailing condition but need involvement in waste stream management beyond collection and disposal contracts. NGOs and educational institutes should be involved in awareness, knowledge sharing, options for waste management and prevention of pollution along with quality improvement and review of the functioning. Techno-economic feasible program is needed to monitor the impacts of MSW disposal and to provide local decision-makers with the options to implement environmentally sustainable waste management.

### ***The gap between problem areas***

There is large gap between existing conditions and administrative perception. Existing conditions are generally depicted based on older data, however, complexity of problem unfolds by increasing urbanization, changing lifestyle of people, changing waste composition, etc. (Da Zhu *et al.* 2008; Khatib *et al.* 2007; Upadhyay *et al.* 2005; World Bank 1999). In many cases, MSW problems are recognized but gap between demand and supply of funds, manpower and proper methods become a limitation. It is believed that income has direct relation with waste generation but in many low funded cities income is also related to MSW collection rate. The real cost of waste disposal should be implemented in complete landfill budget to sustain the better management practices.

### **Conclusions**

Waste analysis, material balance and lifecycle assessment may be helpful in sustainable landfill management. Sustainable landfill management may not be possible in absence of complete understanding and required capacity enhancement along with financial support.

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